



# Enforcement of GIs in SEA: The Need for Adequate Enforcement Mechanisms to Protect GI Owners and Consumers

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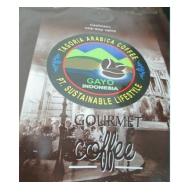


## **INTRODUCTION**











































# GI: an exclusive right of use

The GI name can only be used to designate the product complying with the book of specifications including labelling rules

If there is no control of the use of the GI for products that do not comply with the book of specifications, all the efforts to protect the reputation of the product are jeopardised





## Control on the market?

### **Before GI product IS SENT on market**







Control at GI producers, processors, 1<sup>st</sup> traders sites and of product

Certification Body/ Public Control / PGS:
External control

+

Collective management organization: Internal control

+

each producer/processor: Self-control

### ON the MARKET (enforcement)







Control of frauds, misuses and imitations of Gls on the product label in any trade places opposition against registration of trademarks

Public Fraud Control /Market controls services/Customs services/Gl authority/

+

Collective management organization: alert the frauds, opposition to TM registration and legal proceeding in front of courts



## Frauds &Infridgement in the EU



INFRINGEMENT OF PROTECTED GEOGRAPHICAL INDICATIONS FOR WINE, SPIRITS, AGRICULTURAL PRODUCTS AND FOODSTUFFS IN THE EUROPEAN UNION



Frauds represent 9% OF GI
 PRODUCT MARKET (in value)

 (Data from 17 Member State representing approximately 82% of the EU GI product market, 100 000 products checked)





# Frauds and Infridgement in Asean





- Ex in VN: 11% of targets market place offer 'Champagne' products not from France (survey CIVC 2018)
- No single system for GI registration and enforcement in Asean
  - Enforcement at country level
  - of domestic Asean GIs as well as foreign GIs
  - According to the national legal framework or to the provisions of FTAs for foreign GIs included in the FTA
    - Scope of protection
    - Enforcement actors



## **SCOPE OF PROTECTION**



## What to enforce?

Object of protection

- Name registered as a GI
- Labelling rules: depends on each GI
  - Product Logo
  - National GI logo
  - Traceability information



Name of the GI	Kampot Pepper	Nuoc Mam Phu Quoc	Lamphun Brocade Thai Silk
Labelling rules	'Poivre de Kampot' or in translation, font size > other letters in the packaging	PHUQUÓC Nước mắm PHUQUÓC truyền thống trảm nằm	indication registration number Sor,Chor. 50100021
	Individual batch number (traceability): Lot nb		silk yarn type, size of fabric, tdye used, care instruction producer's information



### Need to control

that compliant product are respecting the labelling rules

 all products, even if they use only the GI name "Kampot Pepper", "Phu Quoc" or "Lamphun Brocade Thai Silk"

Resist the temptation to control only the products using the logos...



# Level of protection in Asean countries: heterogeneity

**LOW PROTECTION** TRIPs standard **HIGH PROTECTION SUPER HIGH TRIPs additional PROTECTION** Vietnam, Thailand, Lisbon/Geneva Act Malaysia, India Lao, Myanmar, **EU - Cambodia** Singapore, Indonesia



## Protection against various uses

- Direct use of the GI name
- Imitation/evocation of the GI name
- Use of the GI name for different type product
- Use of the GI name when the product is an ingredient



## Direct Use of GI

Lisbon/Geneva	TRIPs additional	TRIPs basic
EU Cambodia	Lao PDR Myanmar Singapore Indonesia	Vietnam, Thailand, Malaysia, India
No direct or indirect commercial use for product not complying with AO/GI requirements	No use	no use of GI only if misleads public as to origin: <b>need to be proven</b>



# EU: direct use of the GI for non compliant product prohibited

- PDO Charolais, a cheese
- Specification: milk production, cheese making and refining must be in the geographical area
- Case: the name Charolais was used for cheese
   refined outside the area = prohibited

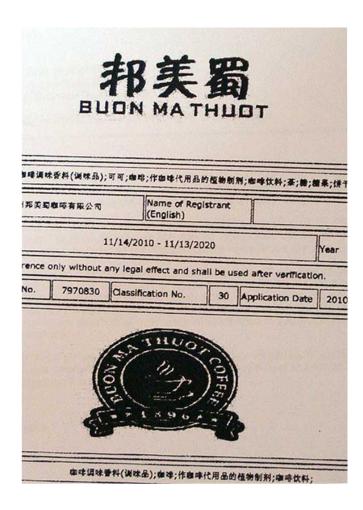




# Vietnam/China: direct use as a trademark of the GI prohibited

- GI in Vietnam
- Registered in 2005





 TM registered in China in 2010, cancelled following action of VN government



# Thailand: direct use of the GI TRIPs basic protection



- FETA is a PDO (Greece) for cheese made out sheep milk
- Product sold in Thailand : basic protection (if GI registered)
- Need to demonstrate the misleading of consumers: as the true mention of origin Thailand is mentionned, not an easy task!



## Imitation/evocation of GI

Lisbon System	TRIPs additional	TRIPs basic
EU Cambodia	Lao PDR, Myanmar Singapore, Indonesia	Vietnam, Thailand, Malaysia, India
No misuse, imitation, evocation		X
even if true origin is indicated, if in trandelocalisers: style, type, method, as pror similar	X	



### EU: Evocation of a GI





Gorgonzola: PDO (Italy)



- Trademark Cambozola for other cheese
- EU prohibited
- case C-87/97 in the EU



## Singapore: Imitation of a GI

# CHAMPENGWINE SPARKLING WINES OF CHILE

- GI = Champagne
- Trade mark ChamPengWine for "Sparkling wines from Chile"
- Opposed by Comité Interprofessionnel du Vin de Champagne and Institut National de l'Origine et de la Qualité
- Rejected: copy of the GI + bad faith of TM applicant
- Ipos, 6 August 2020



## Use of GI for Dissimilar Goods

Lisbon/Geneva		TRIPs additional	TRIPs basic
No use which exploits reputation	No use which indicate connection with AO/GI, damage interests, take unfair advantage of reputation; even if true origin is indicated, if in translation, if use of delocalisers: style, type, method, as produced in, imitation or similar	X	X



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# Direct use of GI in posterior trademark Dissimilar goods





- GI « Darjeeling tea » (India, EU) + collective
   TM in EU
- TM Darjeeeling for woman underware
- Tawain: prohibited (Supreme Administrative Court, December 8, 2011)
- EU accepted (because Tea Board based its action on the collective TM and not on the GI, C-673/15 P to C-676/15 P, CJEU)



# Direct use of GI product as an ingredient

#### EU

All the protection of the GI is conferred even if the product is used as an ingredient.

But a complex issue...if the GI product used as an ingredient is not essential to the final product



# Direct use of GI product as an ingredient



- Sorbet made of Champagne GI (12%), sold by Aldi
- But GI Champagne only for sparkling wine, not for sorbet
- If
  - legitimate interest in the use of the GI,
  - no exploitation of the reputation,
  - the taste imparted by that ingredient constitute the essential characteristic
  - the name of the GI can be used in the name of the foodstuff



Preliminary ruling from German Federal Court to the ECJ, C-393/16

### **ENFORCEMENT ACTORS & ACTIONS**



## Various actors and actions

	Control on the Market	Legal proceedings Civil/criminal	Surveillance of TM applications
Market controls authorities - customs	In the domestic and at borders - inspection Detention of goods	Send case to prosecutor	
IP/GI authorities	Send alert to market control authorities Provide IP expertise	Support plaintiff?	Examine trademarks, can rejet on their own
GI users Management authority	Send alert to market control authorities	Lodge legal action	Oppose a TM application
Sanctions	Sanctions the fraudster no compensation to GI user	Sanctions of the fraudser + compensations to GI user	Refusal of registration of TM



## Control on the market: EU

- In the EU by the State (ex officio, art.38, art.13.3):
  - carry out checks, based on a risk analysis,
  - shall take appropriate administrative and judicial steps to prevent or stop the unlawful use of the name of products that are produced or marketed in the State.

- Enforcement Database
  - For information exchange, the Observatory of the EUIPO has developed EDB for Customs and Police
     (i.e., borders and market controls)







## Control on the market: France

The General Directorate for Competition Policy, Consumer Affairs and Fraud Control DGCCRF

- checks carried out on products at all stages of marketing
  - producers, processors, importers, wholesalers, distributors and restaurateurs,
  - including on the internet
- Breaches
  - use of GI for non compliant product
  - lack of traceability documents
  - lack of use of EU PDO/PGI logo



- **2016-2017** :
  - 200 PDO / PGI (pasta, honey, oils, seafood, cheese, etc.),
  - including 40 from the EU or third countries (Switzerland, Norway, Cambodia, Colombia, India)
  - 2017: twice more checks, and twice more sanctions than 2016





### Control on the market: Vietnam

- Five IPR enforcement bodies:
  - National Steering Committee 389 for fighting against smuggling, commercial frauds and counterfeit goods;
  - Inspectorate of Ministry of Science and Technology;
  - Market Surveillance Agency and Units, Ministry of Industry and Trade;
  - Anti-smuggling investigation department, Customs, Ministry of Finance;
  - Economic Police Department, Ministry of Public Security
- Coordinate with National office of IP
  - To clarify what is protected
  - NOIP also rejects trademarks infringing GIs, ex of GLENSILVER'S for alcoholic beverages, connected with Scotland and Scotch Whisky





## Control on the market: Cambodia

- Specific action for Kampot pepper:
   Committee of Infringement of Kampot pepper in the domestic market
  - Directorial General Dept of Consumer
     Protection and Fraud Repression
  - Economic Police (Mol)
  - Provincial Dpt of Commerce
  - DIP, MoC





# Control on the market: Singapore

Controls at the borders: GI Act 2014
 (art 56.1) > EU-Singapore FTA



- Request to Customs to detain suspected infringing goods which are to be imported or exported from Singapore by:
  - Producers, associations of producers
  - Traders, associations of traders.



## **CHALLENGES & RECOMMENDATIONS**



# Expertise of enforcement authorities awareness of GI holders



- Limited awareness of right holders and consumers about infringement
- Limited willingness of IPR holders to fight against counterfeits not to damage their reputation
- Limited expertise and resources of enforcement agencies, of judicial courts: need of training
  - Ex Vietnam: Champagne CIVC trained customs officers and officers from the Market Surveillance Agency to understand better about the authentic product.





# Clarity & information of object of protection

- Enforcement authorities need to know what to control:
  - GI Specification: should be written very clearly
    - Lamphun Brocade Thai Silk, not very clear which steps of production are mandatory in the area: only weaving or sericulture?
- Create an enforcement database?



- At national and Asean level (update the Asean GI database)
- name of the GI and labelling rules
- contact of right holders
- pictures of the product and the authorised labelling?
- level of protection in each country



### Sanctions

- Administrative action
  - cost-effective and time-efficient for IPR holders but with penalties not as severe as those available in civil litigation or criminal prosecution
- Limited number of infringement cases handled by courts
  - too expensive, long duration of litigation process, unpredictable outcome, difficulty in proving and calculating actual damages





## Conclusions

- Very important to fight against frauds to protect the reputation:
  - include enforcement in the ASEAN IPR Action Plan?
  - Any objective of an homogeneous level of protection in Asean?
- Controls should not only focus on products bearing the product logo or national GI logo but also using the GI name
  - otherwise the mere concept of GI is disappearing
- Role of the State agencies:
  - importance of coordination at national, regional and international level
- Cooperation with the GI right holders:
  - importance of a collective management organisation for the defence of the GI





Thank you

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In memory of Quyen Dao, lecturer at FTU, Hanoi

